

POL

27-9

BIAPRA-NIGERIA

6/13/69

Systematic declassification review of material in this folder
was completed by the Department of State on:

3/18/96

AM
(Date and Reviewer's Initials)

The remaining material was declassified as of that date.

0495

DECLASSIFIED	
Authority	VND 959503
By	MM NARA Date 10/5/05

71-



SECRET
Classification

POL 27-9 BIAFRA-NIGERIA

Department of State

097131

TELEGRAM

73-15

INDICATE:
☐ COLLECT
☐ CHARGE TO

13 JUN 69 22 41Z

DISTRIBUTION

ACTION: Amembassy LAGOS IMMEDIATE

INFO: USMISSION GENEVA IMMEDIATE
USUN NEW YORK
AmEmbassy LONDON

STATE _____

SUBJECT: ONE SHOT CROSS RIVER OPERATION.

1. ETA Donna Mercedes Lagos June 16. Condition LSM good.
2. Request ASAP firm plans Cross River voyage in order that notice be transmitted other side.
3. Otue and Professor Kalu Ezera called on Ferguson June 12. Ezera described as "Personal Foreign Policy Advisor to Ojukwu." Education background: Lincoln Univ. (Penn.), MA Harvard, PhD Oxford, all in Political Science.
4. Ferguson expressed to representatives disappointment failure to make progress last visit. Indicated Ferguson becoming convinced that Biafrans not serious about relief. Ferguson expressed view Biafran diplomatic objective was to get USG involved. They should not hope get USG directly

97131

DRAFTED BY: U/CF:CC Ferguson, Jr.	DRAFTING DATE: 6/13/69	TEL. EXT.: 8783	APPROVED BY: C. Clyde Ferguson, Jr.
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CLEARANCES:

AF - Amb. Moore
U - Claus W. Ruse

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FORM DS-322
4-68

0496

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Authority VND 954503
By MM NARA Date 10/5/00



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Page 2 of telegram to LAGOS (Info Geneva, USUN)

DISTRIBUTION

ACTION:

involved politics but for two months big opportunity staring them in the face to have USG involvement in relief talks. Such talks might well be model for "other talks". Suggested to reps that they may be overplaying hand by rigid attitude. seemed
5. Reps/~~seems~~ somewhat alarmed at Ferguson attitude. Otue claimed he had instructions to insist on New York as venue for talks. Wanted to argue merits of FMG rejection New York. Ferguson informed that reasons not relevant. US not sitting in judgment quality of either side's reasons for, or against particular cities. Ferguson expressed strong view Biafrans should rethink their position.

6. In ~~the~~ second session after dinner Ferguson informed reps ~~of~~ One Shot Cross River Operation. Reps were told the LSM would be standing off Cross River mouth "early next week" with load hospital supplies for Biafra. FMG already notified and USG expects favorable reaction from FMG.

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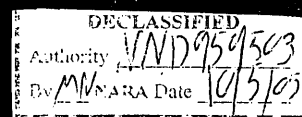
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Page 3 of telegram to LAGOS (Info Geneva, USUN)

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ACTION:

Informed reps we needed "safe conduct" from them for voyage
~~LSM~~ LSM. Indicated to reps that operation of this size
could not be kept from media.

7. Both reps much shaken ~~any~~ by the "one shot". Stated
much time needed to consider, must consider whether FMG
could be trusted, many consultations within Biafran
Government must take place, etc. etc.

8. Ferguson informed reps that U/CF proceeded on basis
of Biafran agreement to Cross River, had LSMs chartered
by ICRC, we hand picked cargo to deliver on ~~request~~ requests
made to Ferguson on first trip and so far as USG concerned
time had come to "fish or cut bait".

9. Reps appeared to lose their cool. Reemphasized much
time needed ~~for~~ for coordination. Too many things could
go wrong. Ferguson replied that so far as he was personally
concerned the LSM would go up the river and if the Biafrans

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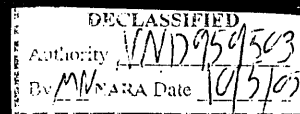
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Page 4 of telegram to LAGOS (info Geneva, USUN)

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ACTION:

didn't want the hospital beds, bolt cloth for their hospital,
then we ~~would~~ would come back and give it to the FMG.

10. Ferguson promised to send by telegram info to USUN for
transmittal to Otue for onward transmittal to Ojukwu.

END

[ROGERS]

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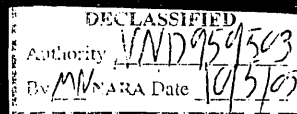
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TELEGRAM

Pal 27-9 Biafra-Nigeria
096549
XIP SOC 3 Red Cross
40B

13 JUN 69 19 45Z

DISTRIBUTION

ACTION: USUN N.Y. Immediate

Info: Amembassy LAGOS Priority

STATE _____

from Ferguson

1. Please deliver following message/to Dr. Otue:

QUOTE

Subject: Cross River Relief Operation

Request you relay the following to your Government:

1. We are planning Cross River one shot operation to deliver hospital supplies and medicine to war ** victims in Biafra. Landing ship medium (LSM) Dona Mercedes will arrive mouth of Cross River early next week and be prepared to off-load relief cargo at ferry slip on Biafra side opposite Ikot Okporo during the daylight hours of June 18.

2. LSM, chartered by the ICRC, will be loaded with approximately 400 tons of beds, mattresses, medical supplies and bolts of cloth suitable for making sheets or clothing.

DRAFTED BY:

U/CF:AEDewey

DRAFTING DATE

6/13/69

TEL. EXT.

8835

APPROVED BY:

C. Clyde Ferguson

CLEARANCES:

AFW - Mr. Smith

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By MVA Date 10/5/03



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Page two of telegram to USUN (info Lagos)

DISTRIBUTION	ACTION:	7		
	<p>Operation of vessel and reception of cargo on Biafran side to be under the auspices of the International Committee of the Red Cross.</p> <p>3. Request you relay back to us as soon as possible your pledge of safe conduct for the passage of this vessel over that portion of the river bordering Biafra.</p> <p>4. We note your previous acceptance of the principles of this relief route and now anticipate your full cooperation in bringing to pass this mutual goal of very delivering the food and medical supplies your people need.</p> <p>UNQUOTE END</p> <p>[ROGERS]</p>			
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TELEGRAM

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PAGE 01 LAGOS 05380 131605Z

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ACTION AF 18

INFO OCT 01, EUR 17, IO 13, UCF 05, UPW 01, CIAE 00, DODE 00, NSAE 00,

NSCE 00, SSO 00, USIE 00, JPM 04, H 02, INR 07, L 03, NSC 10, P 04,

RSC 01, SP 02, SS 20, SCS 04, SCA 01, SR 01, ORM 03, AID 28, IGA 02, E 15,

CCO 00, RSR 01, /163 W

081341

P R 131447Z JUN 69
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC PRIORITY 7181
INFO USMISSION GENEVA
AMEMBASSY LONDON

C O N F I D E N T I A L LAGOS 5380

SUBJECT: ICRC AND NIGERIAN RELIEF

REF (A) GENEVA 1835; (B) LAGOS 5351; (C) GENEVA 1923

1. ICRC DELEGATE HOFFMAN ON JUNE 12 PRESENTED NOTE VERBALE (REF A) TO DEPUTY PERMSEC EXTERNAL AFFAIRS ENAHORO WHO RECEIVED IT WITHOUT COMMENT. SAW ENAHORO AGAIN MORNING 13TH AND WAS TOLD THAT HE COULD EXPECT FMG ANSWER BY MORNING JUNE 17. ENAHORO PERSONALLY CORDIAL BUT REFLECTED INCREASED TOUGHNESS WITHIN FMG (REF B). IN FACT ENAHORO SAID ON PURELY PERSONAL BASIS THAT WHILE HE COULD NOT ANTICIPATE FMG POLICY HE WOULD NOT BE SURPRISED IF FMG BANNED ALL RELIEF FLIGHTS INCLUDING THOSE IN DAYLIGHT.

2. HOFFMAN NOT RPT NOT PRESSING HARD TO SEE GOWON IN VIEW STRAINED RELATIONS BETWEEN FMG AND ICRC AND GOWON'S REACTION (REF B) ON FUTURE OF ICRC TO BIRTIISH HICOMER WHICH HE PASSED ON TO HOFFMAN SAME DAY. (COMMENT: IN PRESENT CIRCUMSTANCES WE THINK HOFFMAN'S PRUDENCE WELL ADVISED).

3. HOFFMAN WAS WELL RECEIVED BY CHIEF JUSTICE ADEMOLA (ALSO

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Department of State **TELEGRAM**

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PRESIDENT NIGERIAN REC) WHO TRYING ARRANGE APPOINTMENT FOR HOFFMAN WITH COMMISSIONER EXTAFF ARIKPO ON THEORY IT UN- LIKELY CHANGE FMG SUBSTANTIVE DECISION BUT WILL LOOK MUCH BETTER FOR HOFFMAN BE RECEIVED AT TOP LEVEL EXTAFF.

4. HOFFMAN ALSO PAID SHORT INFORMAL CALL ON PERMSEC MINISTRY OF DEFENSE GOBIR WHO RECEIVED HIM WARMLY ON PERSONAL BASIS BUT UNFORTHCOMING ON SUBSTANCE.

5. HOFFMAN CLEARLY DOUBTFUL HE CAN ACCOMPLISH MUCH IN REINSTATING RELIEF FLIGHTS ON STATUS QUO ANTE JUNE 5 BUT HIS LONG EXPERIENCE HERE PATIENT HOW KEY MANNER AND FRIENDSHIP WITH A NUMBER OF WELL PLACED FMG OFFICIALS (ADEMOLA, GOBIR, SUPREME HEADQUARTERS CHIEF OF STAFF EKPO) MAY SLIGHTLY SOFTEN EXPECTED TOUGH FMG RESPONSE. HE IS IN ANY CASE BEST MAN ICRC COULD HAVE SENT HERE AT PRESENT JUNCTURE.

6. HOFFMAN GRATEFUL FOR BRIEFING BY AMBASSADOR ON JUNE 12. CALLED AGAIN AT EMBASSY TODAY AT HIS REQUEST AND PROMISED TO KEEP US INFORMED.

7. HOFFMAN HAS BOOKED RETURN PASSAGE TO GENEVA JUNE 18 AND GENERALLY PLANS TO KEEP HIS HEAD DOWN UNTIL HE HEARS FMG RESPONSE.

GP-3.

MATHEWS

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By <i>MM</i> NARA Date <i>10/3/05</i>



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PAGE 01 LAGOS 05399 131801Z

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ACTION AF 18

INFO OCT 01, IO 13, EUR 17, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03,
NSAE 00, NSC 10, P 04, RSC 01, SPI 02, SS 20, USIA 12, UCF 05, UPW 01,
AID 28, SR 01, ORM 03, SCS 04, SCA 01, RSR 01, 158 W
----- 082050

R 131632Z JUN 69
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC 7201
INFO USMISSION GENEVA

CONFIDENTIAL LAGOS 5399

SUBJECT: NIGERIAN RELIEF STATUS OF ICRC

1. ICRC LAGOS INCREASINGLY DISTRESSED NOT ONLY BY

VIOLENT PRESS BARRAGE BUT ALSO BY HARASSMENT TO WHICH THEIR OPERATIONS BEING SUBJECTED. DE SMIT LAGOS DIRECTOR ICRC (PROTECT SOURCE) LEAVING FOR SWITZERLAND JUNE 14 (FIVE DAYS PRIOR TO PLANNED VISIT) TO DISCUSS CURRENT FMG ICRC RELATIONS WITH ICRC GENEVA AND ALSO EXPECTS TO CONSULT WITH SWISS GOVERNMENT OFFICIALS IN BERNE APPARENTLY WITH CONCURRENCE AMBASSADOR REAL. DE SMIT HAS BEEN IN CLOSE TOUCH WITH REAL AT ALL STAGES (IN FACT HAS BEEN LIVING AT RESIDENCE FOLLOWING MALARIA ATTACK FROM WHICH HE STILL NOT FULLY RECOVERED). DE SMIT SAYS REAL SERIOUSLY CONCERNED AT DEVELOPING CRISIS AND PLANS SEE SRIKPO RE LATEST DEVELOPMENTS.

2. DE SMIT DISAGREES WITH PREVIOUSLY ANNOUNCED ICRC POLICY TO CONTINUE NIGHT FLIGHTS AND SAYS THAT ICRC LAGOS NOT CONSULTED BEFORE DECISION ANNOUNCED. (DECISION OF COURSE SINCE CHANGED). HE WAS PLANNING MAKE STRONG REPRESENTATIONS TO THIS EFFECT ON HIS VISIT SWITZERLAND. WHILE HOFFMAN'S VISIT TO LAGOS MAY BE HELPFUL AND GAIN SOME TIME ICRC LAGOS FEELS SITUATION SUFFICIENTLY CRITICAL TO REQUIRE VISIT TO LAGOS BY NAVILLE OR DE FREYMOND.

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3. DE SMIT POINTS TO SERIES OF RECENT HARASSMENTS HAMPERING ICRC OPERATIONS INCLUDING NOT ONLY EJECTION FROM IKEJA AIRPORT BUT ALSO (1) WARNING FROM MINISTRY OF COMMUNICATIONS THAT PERMIT FOR ICRC RADIO CIRCUIT WILL PROBABLY NOT BE RENEWED AFTER JUNE 30

(2

STIFF RESISTANCE TO VISA RENEWAL OF ICRC EXPAT PERMITS BEYOND SIX MONTH STAY

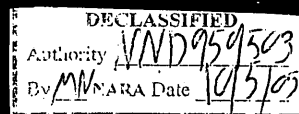
(3) NEW DIFFICULTIES IN CLEARANCE OF AND POSSIBLE REQUEST PAYMENT DUTY ON INCOMING RELIEF SUPPLIES CONSIGNED TO ICRC ETC. DE SMIT ASKED RECENTLY RETURNED CHIEF JUSTICE ADEMOLA TO INTERCEDE BUT LATTER SIAD HE COULD NOT INTERVENE ON MATTERS AFFECTING GOVERNMENT POLICY.

ADEMOLA QUOTED IN YESTERDAY'S DAILY TIMES AS SAYING: "FEDERAL GOVERNMENT IS RIGHT TO ORDER THAT AIRCRAFT CARRYING RELIEF MATERIALS AT NIGHT SHOULD BE SHOT DOWN." DE SMIT SAYS NIGERIAN RED CROSS HAS NOT BEEN HELPFUL IN CURRENT ICRC/FMG FRACAS.

4. HOCKE FEELS AND WE INCLINED AGREE LICROSS OVER RECENT MONTHS HAS BEEN ADVERSE FACTOR IN SITUATION. WHILE LICROSS SOME TIME AGO APPARENTLY ABANDONED NOTION OF SUCCEEDING ICRC, HOCKE FEELS IT HAS GIVEN NIGERIAN RED CROSS UNREALISTIC VIEW OF NRC'S READINESS TO ASSUME OVERALL RESPONSIBILITY FOR RELIEF OPERATIONS. DECON 7/70. MATHEWS

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POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

SECRET 843

PAGE 01 LAGOS 05401 131830Z

44
ACTION AF 18

INFO OCT 01, EUR 17, ID 13, UCF 05, UPW 01, SR 01, ORM 03, SCS 04, SCA 01,

AID 28, SSO 00, CCO 00, NSCE 00, USIE 00, CIAE 00, DODE 00, JPM 04, H 02,

INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, E 15, RSR 01,

161 W

083902

O P 131653Z JUN 69
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC IMMEDIATE 7292
INFO AMEMBASSY ADDIS ABABA PRIORITY
AMEMBASSY COTONOU
USMISSION GENEVA
AMEMBASSY LISBON
AMEMBASSY LONDON

SECRET LAGOS 5401

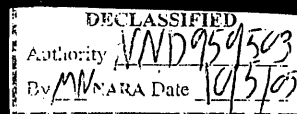
SUBJ: FMG ATTITUDE TOWARD RELIEF FLIGHTS

REF STCIE 93759, 95450, 95798

1. OUTCOME OF MEETING WITH GOWON AND ARIKPO THIS NOON WAS THAT GOWON REITERATED HIS VERSION OF ASSURANCES TO FERGUSON ON JUNE 3 I.E. DESPITE FACT ALL NIGHT FLIGHTS QTE ILLEGAL UNQTE FMG WOULD CONTINUE QTE DO EVERYTHING HUMANLY POSSIBLE UNQTE TO PREVENT SHOOTING DOWN RELIEF FLIGHTS. GOWON SAID HE WOULD NOW MAKE ONE AMENDMENT WHICH WAS THAT ASSURANCES APPLIED TO QTE GENUINE UNQTE RELIEF FLIGHTS. FURTHER DISCUSSION REVEALED THAT WHAT HE HAD IN MIND WAS THAT ANY AIRCRAFT WHICH WAS INTERCEPTED BY NAF AND DID NOT COMPLY WITH INSTRUCTIONS TO FOLLOW AND LAND (AS IN CASE OF ICRC AIRCRAFT SHOT DOWN JUNE 5) WAS IPSO FACTO NOT QTE GENUINE UNQTE RELIEF FLIGHT AND THEREFORE SUBJECT TO ATTACK. THIS WOULD REMAIN FMG POSITION UNTIL FMG HAD DECIDED ON AND ANNOUNCED NEW PROCEDURES WHICH ALL RELIEF FLIGHTS MUST FOLLOW.

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PAGE 02 LAGOS 05401 131830Z

2. RE URGENT QTE ONE SHOT UNQTE CROSS RIVER OPERATION GOWON SAID HE HAD NO OBJECTION TO PROPOSAL INCLUDING FMG PLEDGE OF SAFE CONDUCT BUT FMG MUST FIRST ENSURE THAT LSM WOULD NOT BE ATTACHED ON STRETCH OF RIVER UNDER FMG CONTROL. HE OBVIOUSLY CONCERNED THAT EITHER BUSH PATROL OF FMG TROOPS OR REBEL INFILTRATORS MIGHT FIRE UPON LSM AND REMARKED BITTERLY THAT IF THIS HAPPENED WORLD PUBLIC OPINION WOULD ACCUSE FMG OF BAD FAITH.

3. I OPENED DISCUSSION WITH PRESENTATION USG POSITION AS INSTRUCTED REFEELS. RE RELIEF FLIGHTS I EMPHASIZED ADVERSE CONSEQUENCES IF FMG SHOT DOWN OTHER RELIEF AIRCRAFT. RE CROSS RIVER OPERATION I STRESSED PRACTICAL AND PSYCHOLOGICAL ADVANTAGE OF DEMONSTRATING SOONEST ALTERNATIVE TO RELIEF AIRLIFT AND WILLINGNESS USG PUBLICLY TO PLACE BLAME IF REBELS BLOCKED OPERATION.

4. GOWON HAD SPENT MOST OF HIS PASSION IN TALK WITH UK HICOMER YESTERDAY (LAGOS 5351) AND WAS MUCH CALMER WITH ME. HE WAS HOWEVER EQUALLY TOUGH. HE SAID THAT HIS PRIMARY RESPONSIBILITY WAS SECURITY AND SURVIVAL OF NIGERIA AND THAT HE WAS CONVINCED NIGHT FLIGHTS AND SOME OTHER ACTIVITIES OF RELIEF ORGANIZATIONS WERE DANGER TO NIGERIA. HE MUST DEAL WITH THIS DANGER. UK HICOMER HOWEVER HAD SHAKEN GOWON'S DISPOSITION OF YESTERDAY TO DISREGARD WORLD PUBLIC OPINION, AND I WAS ABLE TO BRING HIM TO AGREE TODAY THAT WORLD OPINION WAS FACTOR WITH IMPORTANT BEARING ON SECURITY AND SURVIVAL OF NIGERIA. HE REMAINED SKEPTICAL THAT WORLD OPINION COULD BE BROUGHT TO FAVOR FMG CITING FACT THAT OJUKWU REJECTION OF DAYLIGHT RELIEF FLIGHTS DID NOT SEEM TO AROUSE WORLD WHEREAS FMG OBJECTION TO NIGHT FLIGHTS CAUSED STORM OF PROTEST.

5. I TOOK OCCASION TO STRESS LONG STANDING ICRC REPUTATION FOR NEUTRALITY AND PROPER CONDUCT DEFENDED ITS ROLE IN NIGERIAN CIVIL WAR AND URGED GOWON AND ARIKPO TO RECEIVE HOFFMAN. GOWON SPOKE WELL OF HOFFMAN BUT I DOUBT THAT HE WILL RECEIVE HIM. GOWON'S DEemeanor AND GENERAL TENOR OF HIS COMMENTS WHEN DISCUSSING ICRC TAKEN TOGETHER WITH OTHER

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By	MMNARA Date 10/5/05



Department of State **TELEGRAM**

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INDICATIONS BY RESPONSIBLE FMG OFFICIALS LEAD ME TO BELIEVE THAT FMG IS GIVING SERIOUS CONSIDERATION TO TERMINATING OR DRASTICALLY REDUCING IRC ROLE IN NIGERIA.

6. OLSON RECALLS THAT IN JUNE 3 CONVERSATION WITH FERGUSON (LAGOS 5026) GOWON EMPHASIZED ILLEGALITY OF NIGHT FLIGHTS AND SAID ALL WERE QTE AT RISK UNQTE BUT IS QUITE SURE GOWON DID NOT SAY FMG WOULD DO EVERYTHING HUMANLY POSSIBLE TO PREVENT SHOOTING DOWN RELIEF AIRCRAFT. GOWON THEREFORE TODAY PUT GLOSS ON HIS JUNE 3 COMMENTS WHICH CONSIDERABLY MODIFIES ASSURANCES GIVEN FERGUSON. I AM CONVINCED NOTHING MORE CAN BE GOT FROM GOWON AT THIS STAGE. BEST WE CAN HOPE FOR NOW IS THAT UK HICOMER AND MY DEMARCHES AND OTHER EXPRESSIONS OF CONCERN WILL INDUCE MEASURE OF CAUTION WITHIN FMG. IF HOWEVER NAF AIRCRAFT DOES INTERCEPT RELIEF AIRCRAFT WHICH REFUSED TO OBEY SIGNAL TO LAND LATTER WILL BE ATTACHED.

7. WHILE I JUDGE FMG CONTINUING REVIEW OF RELIEF FLIGHTS WILL NOT LEAD TO PROHIBITION IT ALMOST CERTAINLY WILL PRODUCE RIGOROUS CONTROL PROCEDURES. GOWON SAID TO ME AS HE DID TO UK HICOMER THAT HE THOUGH ALL RELIEF SUPPLIES SHOULD PASS THROUGH FEDERAL CHECKPOINT SUCH AS LAGOS OR OBILAGO.

GP-3.
MATHEWS

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Date	10/5/05



POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

CONFIDENTIAL 455

PAGE 01 GENEVA 01942 131826Z

43
ACTION: SS 70

INFO: OCT 01, CIAE: 00, SSO: 00, NSCE: 00, USIE: 00, DODE: 00, CCO: 00, /071 W
082334

P R 131433Z JUN: 69
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 1669
INFO AMEMBASSY LAGOS

C O N F I D E N T I A L GENEVA 1942

LIMDIS

STATE FOR U/AMB FERGUSON FROM GUTMAN

SUBJECT: NIGERIAN RELIEF

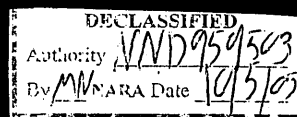
REF: GENEVA 1917

1. FREYMOND ADVISED ON PHONE THAT HE HAD "MOST FRUSTRATING MEETING" WITH BERNHARDT/MARKPRESS. ALTHOUGH HE TRIED IMPRESS ON HIM THAT PRESENT POSITION OF OJUKWU MAY MEAN CESSATION OF FLIGHTS, BERNHARDT "SHOWED NO UNDERSTANDING OF SITUATION". LATTER ABSOLUTELY CONVINCED "EVERYBODY EVERYWHERE INCREASINGLY PRO-BIAFRA AND NO RPT NO PROBLEMS FIND PILOTS FLY RELIEF". BERNHARDT WAS COMPLETELY NEGATIVE ON DAYLIGHT FLIGHTS AND CLAIMED CROSS RIVER CORRIDOR WAS LONG AGO REJECTED BUT SPOKE ABOUT USING NIGER RIVER AS HAVING BEEN PROPOSED BY OJUKWU. HOWEVER BERNHARDT OFFERED OBTAIN AFFIRMATION BIAFRAN POSITION. FYI: FREYMOND MENTIONED BERNHARDT REFERRED TO YOU AS ANTI-BIAFRAN QUOTING YOU (SEE REFTEL) BUT AT ANOTHER TIME MENTIONED HAVING RECEIVED ENCOURAGEMENT FROM GUTMAN DURING RECENT TALK. EXPLAINED TO FREYMOND THAT BERNHARDT PRESUMABLY WAS REFERRING TO GUTMAN'S REPEATED STATEMENT THAT AMBASSADOR FERGUSON NOT AGAINST REPEAT AGAINST ANYBODY OR ANYTHING BUT QUITE SIMPLY FOR RPT FOR MORE RELIEF TO UNFORTUNATE VICTIMS OF CONFLICT AS PER HIS PRESIDENTIAL MANDATE PERIOD.

2. FREYMOND MENTIONED HAVING HAD FRIENDLY BUT UNPRODUCTIVE MEETING WITH DIALLO TELL. ALTHOUGH HE WAS ABLE DISABUSE TELL OF SOME MISCONCEPTIONS AND PREJUDICES RE ICRC.

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Department of State **TELEGRAM**

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PAGE 02 GENEVA 01942 131826Z

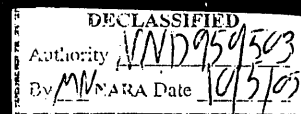
3. FREYMOND EXPRESSED AGAIN HIS THESIS OJUKWU TO BLAME FOR PRESENT DIFFICULTIES AND REGRETTED THAT JCA HAD DECIDED RESUME FLIGHTS. ASKED HIM HOW HE WAS COORDINATING HIS FLIGHT POLICY WITH JCA. HE REPLIED HE HAD DISCUSSED SUBJECT WITH GENERAL BERG. (SCHAEGLER IN BRIEF DISCUSSION CONFIRMED "NO FLIGHT" POLICY AND EXPRESSED CONCERN PILOT MORALE).

4. LATER TODAY FREYMOND HAS MEETING WITH FMG MINISTER ENARHO.

5. COMMENT: FREYMOND HAS CLEARLY GONE OVERBOARD ON BLAMING MOST EVERYTHING ON OJUKWU. THIS MAY AT LEAST PARTLY BE DUE HIS RIVALRY WITH LINDT AND LATTER'S ABSENCE THIS WEEK (MOSCOW). HOWEVER CANNOT RULE OUT POSSIBILITY FREYMOND/ICRC DESIRE WITHDRAW NIGERIA/BIAFRA OPERATION AT BASE HIS ACTION. FREYMOND LEAVING TOMORROW FOR ATHENS ON GREEK PROBLEMS AND BASSET (WHO FULLY CONVINCED WISDOM FLIGHT SUSPENSION POLICY) WILL ALSO BE AWAY. LINDT WILL BE BACK SUNDAY. HIS PRESENCE AND OWN PREJUDICES SHOULD TEND REDRESS BALANCE IN WHAT IS BECOMING ICRC'S OWN NIGERIAN/BIAFRAN CONFLICT.
TUBBY

CONFIDENTIAL

0510



L I M D I S
I N C O M I N G

TOP SECRET

Screener 111

POST Geneva

(Time Received)

SERIAL 1942

69 JAN 15 PM 3 37

DISTRIBUTION

MONTHLY COUNT 310

Secretariat

Geographic

Other

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S/S-O 1
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AF 5
ARA 9
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NEA 8

ACDA 5
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AA/AFR 2
AA/VN 2
AA/EA 3
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Principals and
"S" Area

Functional

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AGR 3
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Other

WH 10
VP 1
DOD 1
CIA 1
USIA 4
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TRANS 1
CAB 1
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NASA 1
JUS 1
FBI 1
NIC 1
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File 1
Burned 1

2/10/69

0511

DECLASSIFIED
Authority VND954503
By MM Date 10/5/05

75



POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

SECRET 318

GENEVA-1947
6-13 69

PAGE 01 GENEVA 01947 131733Z

51
ACTION SS 70

INFO OCT 01, CCO 00, SSO 00, NSCE 00, USIE 00, DODE 00, CIAE 00, /071 W
----- 081783

P R 131710Z JUN 69
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 1674
INFO AMEMBASSY LAGOS

SECRET GENEVA 1947

LIMDIS

STATE FOR U/CF FERGUSON

SUBJECT: NIGERIAN RELIEF

1. JUST RECEIVED PHONE CALL FROM FREY/ICRC (NOT CLEAR WHETHER WITH OR WITHOUT FREYMOND'S KNOWLEDGE). HE ADVISED THAT IN COURSE LENGTHY ICRC MEETING THIS AFTERNOON FREYMOND HAD DECIDED PUT PRESSURE ON FMG. ICRC WILL ASK USG/AID TO HOLD AUSTRALIAN GULF AND STOCKFISH SHIPMENTS AND MAKE SIMILAR APPROACH TO UNICEF. WHEN GUTMAN PROBED BY ASKING FREY WHETHER HE WAS TALKING ABOUT FMG OR BIAFRA HE REPEATED "FMB" AND WENT ON TO SAY THAT THERE WOULD BE NO DIFFICULTIES IN WITHDRAWING SUPPLIES FROM COTONOU BUT THAT SUPPLIES IN LAGOS COULD NOT BE SHIPPED OUT OF COUNTRY. IN

REPLY TO QUESTION WHETHER THIS MOVE WAS INTENDED TO PUT PRESSURE ON GOWAN IN CONNECTION FLIGHTS, ETC. OR WHETHER IT REFLECTED CONCERN THAT FMG MAY ACT IN ACCORDANCE NEWSPAPER ARTICLES CALLING FOR ANTI-ICRC MEASURES, HE STATED ICRC GENEVA DID NOT BELIEVE IT WOULD BE "KICKED OUT". FMG NEEDED AND WANTED ICRC SUPPLIES. HOWEVER, ICRC SUSPECTS FMG WANTS PLACE DISTRIBUTIONS COMMODITIES UNDER NIGERIAN RED CROSS. GUTMAN POINTED OUT CONTEMPLATED MOVE INVOLVES NUMEROUS MAJOR POLICY ISSUES. IN ANY EVENT DISCUSSION APPEARS PREMATURE. WHILE HOFFMAN TALKS AND ONE-WHOT CROSS RIVER NEGOTIATIONS UNDERWAY, EXCESSIVE PRESSURE IS LIKELY TO BECOME COUNTERPRODUCTIVE. FREY AGREED AND INDICATED NO OFFICIAL APPROACH WILL BE MADE TO US UNTIL NEXT WEEK WHEN SITUATION CAN BE BETTER EVALUATED.
COMMENT: BASED CONVERSATIONS YESTERDAY AND TODAY WITH FREYMOND AND

①

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By MNA Date 10/5/05



Department of State **TELEGRAM**

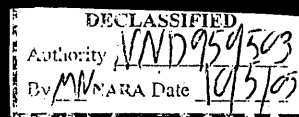
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PAGE 02 GENEVA 01947 131733Z

BASSET (DE FACTO FREYMOND'S DEPUTY) AND VARIOUS CONTRADICTIONS IN FREY'S ACCOUNT ABOVE DOES NOT RPT NOT APPEAR MOVE TO EQUALIZE PRESSURE ON OJUKWU AND GOWAN. IT MUCH MORE LIKELY REFLECTS FEAR THAT ICRC OPERATION MAY BE FACING HARD TIMES IN FMG TERRITORY AS FORECAST IN LAGOS' REPORT ON BRITISH HIGH COMMISSIONER TALKS WITH GOWAN AND OTHER LAGOS COMMUNICATIONS, NOT TO SPEAK OF PRESS SUMMARIES. FREYMOND'S NEW MOVE AS COMMUNICATED BY FREY COULD ALSO BE A STEP TOWARDS AN ICRC INITIATED DISENGAGEMENT FROM NIGERIAN/ BIAFRAN RELIEF OPERATION. HOPEFULLY WEEKEND INTERVAL WILL CALM AGITATED ICRC MINDS AND SOME POSITIVE DEVELOPMENT IN CONTEXT "ONE SHOT MODEL OPERATION" AND HOFFMAN MISSION WILL RESTORE SOME MEASURE OF OPTIMISM AND CONFIDENCE IN ICRC HEADQUARTERS.
TUBBY

SECRET

0513



L I M D I S
I N C O M I N G

TOP SECRET

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69 JUN 15 PM 2 25

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Digest 1
Task Force 1

Principals and
"S" Area

ES 1
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USC 1

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NEA 8

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Other

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USIA 4
PC 1

Other

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2/10/69

0514

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Authority VMD954503
By M/MARA Date 10/5/03

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
☐ CHARGE TO

SECRET
Classification

POL 27-9 BIADRA-
NIGERIA 097185

13 JUN 69 23 00Z

FOR OC/T USE ONLY

Origin ACTION: US Mission GENEVA IMMEDIATE
Amembassy LAGOS IMMEDIATE
Info: INFO : Amembassy ADDIS ABABA PRIORITY
" COTONOU "
" ~~XXXX~~ "
" LISBON "
" LONDON "

Ref: Lagos 5401

Subj: FMG Attitude Toward Relief Flights

1. Dept agrees with reftel comment that under present circumstances, Gowon's assurances to Ambassador Mathews represent most we can hope for at this stage.
2. Geneva (and Schott in case JCA) should inform ICRC and JCA of substance reftel and stress our views that when relief aircraft, whether ICRC or JCA, are intercepted by NAF, normal prudence would now appear to dictate that they should follow and land as ordered.
3. Under these circumstances, believe it urgent that both ICRC and JCA should carefully screen cargo all future flights and ensure there nothing aboard which FMG might consider non-relief items. Given present sensitivity, this would strictly limit cargoes to food and medical supplies. We doubt FMG would accept any explanation if cargoes of intercepted planes, however directly relevant to relief distribution, were found to contain batteries, petrol or similar items that some JCA planes have carried in past.

Drafted by: AF/W:RPSmith:ba 6/13/69

Tel. Ext. 6402

Telegraphic transmission and classification approved by:

AF - Ambassador C. Robert Moore

Clearances:

U-Mr. Ruser P.W.R.

U/CF-Amb. Ferguson CCF

SECRET
Classification

FORM 8-65 DS-322

0515

DECLASSIFIED
Authority VMD959503
By MMNARA Date 10/5/03

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
☐ CHARGE TO

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Classification

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Origin

ACTION: PAGE 2 TO GENEVA

Info:

4. We encouraged by Geneva's 1939 (NOTAL) reporting that ICRC would welcome future FMG flight controls and that JCA would not rpt not oppose them.

5. For Lagos: On basis Gowon's statement to you, and after obtaining Arikpo's cooperation, you should have appropriate member Embassy staff contact senior NAF officer and attempt clarify control and interception procedures FMG instituting. We concerned over grave dangers that NAF signals to land may be misunderstood or unseen by pilots relief aircraft due darkness. Suggest Hoffman of ICRC also be kept informed of your efforts and status of FMG planning re signaling systems. We will x transmit same info JCA in US. FYI We urgently exploring appropriate identification procedures which might be suggested to FMG and relief agencies to avoid such misunderstanding. End FYI

END

ROGERS

Drafted by:

Tel. Ext.

Telegraphic transmission and

classification approved by:

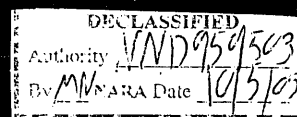
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Classification

FORM DS-322
8-65

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Classification
Department of State *(ISMA) 97054*
TELEGRAM

B

DISTRIBUTION

ACTION: Amembassy LAGOS

13 JUN 69 22 24Z

STATE

SUBJECT: Vinnell Contract

FOR ADLER FROM FERGUSON

97054

Washington prepared to proceed with Vinnell contract. Would appreciate advice concerning situation of contract in Lagos.

[ROGERS]

①

(Declass. 12/31/69)

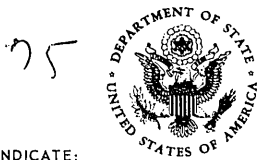
DRAFTED BY: U/CF-RDavidson	DRAFTING DATE 6/13/69	TEL. EXT. 8835	APPROVED BY: U/CF - CCFerguson, Jr.
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CLEARANCES:
~~AFR/CWA:HWil~~
AFR/CWA:HWilson (in draft)
AFR/CS:MGray *7*

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Authority *VND 959503*
By *MM* NARA Date *10/5/03*



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Department of State
TELEGRAM
POL 27-9 BIARRA-
NIGERIA
096576

DISTRIBUTION

ACTION: Amembassy LAGOS
INFO: USMission GENEVA
Amembassy COTONOU

FOR WOOD
STATE _____

1. John Bogdanovic will arrive Lagos via PanAm 150
at 1135 June 15.

END

③

DRAFTED BY: U/CF: AED:wey

DRAFTING DATE: 6/13/69

TEL. EXT.: 8835

APPROVED BY: U/CF: AED:wey

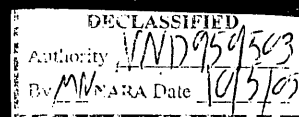
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FORM DS-322
4-68

0518





INDICATE:
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Classification

Department of State
TELEGRAM

POC 27-9 BIAFRA
NEGER 096577
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DISTRIBUTION

ACTION: US Mission GENEVA PRIORITY

INFO: Amembassy LAGOS PRIORITY
Amembassy COTONOU PRIORITY

STATE _____

SUBJECT: "One Shot" Operation

REF: Geneva 1941

Following furnished for guidance on loading for one shot operation:

1. To avoid complication, omit loading relief commodities in Lagos. All right to load medical items mentioned reftel only if this does not cause delay.

2. No food items will be included in cargo to be off-loaded in Biafra on this first trip. This avoids torpedoing initial effort with contamination charge.

3. FOR LAGOS: Will leave to judgment of Wood, ICRC technicians on scene, amount of cargo to be loaded.

This must consider uncertainties of sand bars, sudd in

DRAFTED BY: U/CF: AEDewey

DRAFTING DATE: 6/13/69

TEL. EXT.: 8835

APPROVED BY: U/CF: Amb. Ferguson

CLEARANCES: AFW: - Mr. Smith (draft)

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0519



INDICATE:
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Department of State
TELEGRAM

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ACTION: USMISSION GENEVA PAGE 2

river and need for draft safety margin.

4. Vital issue this demonstration is to show that
a relief vessel can enter and return over this route.

END

ROGERS

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DRAFTING DATE

TEL. EXT.

APPROVED BY:

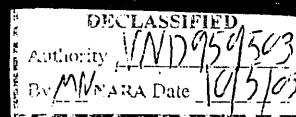
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FORM DS-322
4-68

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POL 37-9 BIAFRA-NIGERIA

Department of State **TELEGRAM**

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PAGE 01 GENEVA 01926 130934Z

17
ACTION UCF 05

INFO OCT 01, AF 12, IO 13, AID 28, EUR 17, SCS 04, SCA 01, CIAE 00, DODE 00,

JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20,

USIA 12, SR 01, ORM 03, RSR 01, /151 W

078138

P R 130840Z JUN 69
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 1655
INFO AMEMBASSY COTONOU
AMEMBASSY LAGOS

LIMITED OFFICIAL USE GENEVA 1926

STATE FOR U/CF AND AID/NIGERIAN DESK

SUBJECT: NIGERIAN RELIEF

CONTRARY EARLIER INFO JCA NOW ADVISES THAT FLIGHT CANCELLATION
ORDER NIGHT JUNE 11 REACHED SAO TOME AFTER FIRST WAVE OF SIX
PLANES HAD TAKEN OFF. TWO COULD BE CALLED BACK, OTHER FOUR
COMPLETED ULI RUN AND RETURNED TO BASE SAFELY AND WITHOUT ANY
INTERFERENCE. BASED THIS REPORT JCA DECIDED TO RESUME FULL SCALE
FLIGHT SCHEDULE FOR NIGHT JUNE 12.
TUBBY

GENEVA-1926
6-1369

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By MM NARA Date 10/5/05



POL 37-9 BIAFRA - NIGERIA
Department of State
TELEGRAM

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PAGE 01 GENEVA 01927 131021Z

12
ACTION UCF 05

INFO OCT 01, AF 12, IO 13, AID 28, CIAE 00, INR 07, NSAE 00, RSC 01, UPW 01,

RSR 01, 069 W

078660

R 130900Z JUN 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 1656
INFO AMEMBASSY ACCRA
AMEMBASSYIVAGOS

LIMITED OFFICIAL USE GENEVA 1927

STATE FOR U/CF AND AID/NIGERIA

SUBJ: NIGERIAN RELIEF-ACCRA ICRC CONFERENCE.

OFF AGAIN.
TUBBY

GENEVA - 1927
6-13 69

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0522

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Authority VND 959503
By MN NARA Date 10/5/05



POL 37-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

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PAGE 01 GENEVA 01941 131505Z

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ACTION UCF 05

INFO OCT 01, AF 12, IO 13, AID 28, SR 01, ORM 03, SCS 04, SCA 01, EUR 17,

SSO 00, NSCE 00, CCO 00, USIE 00, CIAE 00, DODE 00, JPM 04, H 02, INR 07,

L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, UPW 01, RSR 01, /140 W
080877

O R 131433Z JUN 69 ZFF-4

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 1668

INFO AMEMBASSY COTONOU

AMEMBASSY LAGOS

S E C R E T GENEVA 1941

STATE FOR U/CF: LAGOS PLEASE PASS USAID MARKS

SUBJECT: NIGERIAN RELIEF - "ONE SHOT" OPERATION

REF: TELECON GUTMAN/FLETCHER-DEWEY 6-12-69; STATE 095452

1. BASED ITS PREVIOUS EXPERIENCE ICRC CONSIDERS IT IMPOSSIBLE OBTAIN FMG CLEARANCE TO ON LOAD ANY RELIEF COMMODITIES NOW IN LAGOS I.E. IMPORTED FOR USE WITHIN FMG TERRITORY, AND DOES NOT WANT RAISE PROBLEM AGAIN WITH FMG AUTHORITIES. CONSIDERS IT VITAL THAT CARGO CONSIST ONLY URGENTLY NEEDED SUPPLIES OF NON-CONTROVERSIAL CHARACTER I.E. ESSENTIALLY FOOD AND MEDICAL SUPPLIES. ICRC HAS CONCLUDED THAT LSM SHOULD TAKE ON RELIEF CARGO IN COTONOU CONSISTING STOCKFISH, CSM AND UNIPACKS (UNICEF SUPPLIED REFUGEE KITS CONTAINING VARIETY ITEMS INCLUDING MEDICATIONS). ICRC CABLING COTONOU REQUESTING UP TO DATE INFO RE UNIPAC AVAILABILITIES (NO REFERENCE "ONE SHOT" OF COURSE). IF NECESSARY ICRC BELIEVES CAN OBTAIN ADDITIONAL SUPPLIES FROM COPENHAGEN (SITE UNICEF PACKING PLANT).

2. ICRC HAS ONLY MINIMUM QUANTITIES OF MEDICAL SUPPLIES IN COTONOU (20-30 TONS) AND WOULD ONLY RELEASE BANDAGES ETC. FOR OPERATION BUT NOT RPT NOT DRUGS WHICH ARE URGENTLY NEEDED. (ICRC SEEMS CONSIDER 2-3 EMERGENCY FLIGHTS SOLELY TO AIRLIFT DRUGS WHILE KEEPING OTHER FLIGHTS SHUT DOWN).

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By: MNA Date: 10/5/05



Department of State **TELEGRAM**

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PAGE 02 GENEVA 01941 131505Z

3. ALL OF FOREGOING WILL BE DISCUSSED AT ICRC MEETING IN LAGOS SATURDAY AM AFTER FLETCHER'S ARRIVAL TO WHICH ED MARKS/USAID WILL BE INVITED.

4. FYI: AS REPORTED GENEVA 1917 FREYMOND HAS PUT BASSET IN CHARGE OF ONE-SHOT MODEL CROSS RIVER OPERATION. BASSET CONVINCED OPERATION "CAN AND MUST SUCCEED AS DEMONSTRATION THAT ONE LSM CAN CARRY 50 PLANE LOADS OF SUPPLY". FRIBERG (CHIEF ICRC TRANSPORTATION AND PORT OPERATIONS IN LAGOS WHO PASSED THROUGH GENEVA ENROUTE STOCKHOLM) AND GERBER ICRC/GENEVA TAKE VERY NEGATIVE APPROACH LSM OPERATION.
TUBBY

SECRET
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0524

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Authority	VND 959503
By	MV NARA Date 10/5/05

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POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

SECRET 081

PAGE 01 GENEVA 01939 131433Z

51
ACTION UCF 05

INFO OCT 01, AF 12, IO 13, CCO 00, SSO 00, NSCE 00, USIE 00, EUR 17, UPW 01, CIAE 00, DODE 00, JPM 04, H 02, INR 07, LI 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, SCS 04, SCA 01, SR 01, ORM 03, AID 28, E 15, RSR 01, /155 W

GENEVA
6-13-69
1939

080641

O R 131419Z JUN 69 ZFF-4
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 1666
INFO AMEMBASSY LAGOS

S E C R E T GENEVA 1939

STATE FOR U/FERGUSON FROM GUTMAN

LAGOS FOR AMBASSADOR

SUBJECT: NIGERIAN FLIGHTS

REF: A) LAGOS 5351; B) STATE 095798; C) GENEVA 1917

POSSIBILITY THAT FMG MAY IN FUTURE REQUIRE FLIGHT PLANS, ETC.
PRIOR OVERFLIGHT ITS TERRITORY CAME UP IN COURSE CONVERSATION WITH
FREYMOND REF C. LATTER STATED ICRC WOULD WELCOME ANY SUCH ARR-
ANGEMENT "WHICH AFTER ALL IS NORMAL REQUIREMENT AND PRACTICE FOLL-
OWED BY ALL SOVERIGN NATIONS." UPON RECEIPT REF A TOUCHED BASE
WITH SCHOTT (COVERING JCA CONFERENCE LUCERNE FOR U/CF) WHO STATED
BASED HIS INFORMAL CONVERSATIONS HE CERTAIN JCA WOULD NOT RPT
NOT OPPOSE SUCH FMG FLIGHT CONTROLS.
TUBBY

SECRET

0525

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Authority VND 959503
By MVA Date 10/5/05

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POL 27-9 BIAFRA-NIGERIA
Department of State
TELEGRAM

CONFIDENTIAL 743

PAGE 01 GENEVA 01950 131928Z

84.
ACTION UCF 05

INFO OCT 01, IO 13, UPW 01, AF 12, AID 28, SR 01, ORM 03, SCA 01, SCS 04,
CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 04,
RSC 01, SP 02, SS 20, USIA 12, EUR 17, E 15, RSR 01, 167 W
----- 082868

R 131709Z JUN 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 1677

CONFIDENTIAL GENEVA 1950

SUBJECT: NIGERIAN RELIEF

FOR U/FERGUSON

FREYMOND ADVISES HE HAS JUST SEEN EMPEROR WHO SAID HE
CONVINCED ICRC NOT CARRYING WEAPONS. EMPEROR TOLD
FREYMOND HE WOULD WRITE GOWON INDICATING HIS SUPPORT
FOR ICRC RELIEF PROGRAM AND THAT HE MAY WRITE OJUKWU
URGING APPROVAL DAY FLIGHTS AND RIGER ROUTE. FREYMOND
SAID HE HAS BEEN MEETING WITH BLAKE, SEC GEN WORLD
COUNCIL OF CHURCHES, AND HAS URGED COUNCIL TO JOIN IN
BRINGING COMMON PRESURE ON OJUKWU HOPEFULLY BY STOPPING
JCA FLIGHTS INTO BIAFRA.
TUBBY

GENEVA-1950
6-13 69

CONFIDENTIAL

0526

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Authority VND 959503
By MVA Date 10/5/05

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App'd in S
6/18/69

CONFIDENTIAL

DEPARTMENT OF STATE

Complete distribution made in
CMS 6/19/69. **Memorandum of Conversation**

9411

DATE: June 13, 1969
TIME: 11:00 a.m.
PLACE: Secretary's
OfficeSUBJECT: Status of Icelandic Prime Minister's
Requests for Economic Assistance.

PARTICIPANTS: The Secretary

Ambassador Petur Thorsteinsson, Icelandic Embassy

Mr. George Mason Ingram, Country Director, EUR/SCAN
Mr. Richard A. Dwyer, Country Officer for IcelandCOPIES TO: S-cc INR/OD-cc E-cc
U-cc WH-cc AID-cc
J-cc CIA-cc U/CF-cc
C-cc DOD-cc US Mission GENEVA-cc
S/S-cc AF-cc AmEmbassy REYKJAVIK-cc
D-cc EUR-cc AmEMBASSY LAGOS-cc

Ambassador Thorsteinsson stated that he had requested the meeting with the Secretary, on instruction from Prime Minister Benediktsson of Iceland, to learn of the status of the Prime Minister's requests for assistance to help resolve Iceland's current economic crisis. He said the Prime Minister is particularly concerned about the question of United States contributions to the International Committee of the Red Cross (ICRC) for the purchase of Icelandic stockfish for Nigerian relief. The Prime Minister had been gratified when informed of the United States decision to make such contributions to the extent that there is an unmet need for stockfish in the Nigerian relief program. The ICRC has assured the Icelandic Government that 3,000 metric tons of stockfish are needed in Nigeria this summer, and the Prime Minister has informed the Icelandic stockfish producers that their problem would be resolved. Consequently, he is now both embarrassed and concerned that no further USG contributions have been made to the ICRC for the purchase of Icelandic stockfish since the \$450,000 donation of late April.

GROUP 3
EUR:SCAN:RADwyer:cal Downgraded at 12 year intervals;
(Drafting Office and Officers) not automatically declassified

FORM DS-1254
2-65

CONFIDENTIAL

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BY S/S: CMS

0527

DECLASSIFIED
Authority VND954503
By MNA Date 10/5/05

Sec - 7100 Sec
for Pol 71-9
Ref (US) Sec, Ref 15-10 Sec - 215

46



POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

LAGOS 5357
6-13-69

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PAGE 01 LAGOS 05357 131121Z

19

ACTION AF 18

INFO OCT 01, EUR 17, UCF 05, SR 01, ORM 03, SCS 04, SCA 01, CIAE 00, DODE 00,

JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, SPI 02, SS 20,

USIA 12, AID 28, UPW 01, RSR 01, 145 W

079176

O R 131048Z JUN 69 ZFF-4
FM AMEMBASSY LAGOS
TO AMEMBASSY LIBREVILLE IMMEDIATE
INFO AMEMBASSY YAOUNDE
SECSTATE WASHDC 7171

LIMITED OFFICIAL USE LAGOS 5357

SUBJECT: RELEASE OF BRITISH NURSE BY REBELS

1. BRITISH HIGH COMMISSION LAGOS UNDERSTANDS FROM RADIO SOURCES THAT BRITISH SAVE THE CHILDREN FUND NURSE SALLY GOATCHER, WHO WAS CAPTURED BY REBEL SOLDIERS WHEN SHE WANDERED BY MISTAKE FROM FEDERAL SIDE INTO BIAFRA, WILL PROBABLY BE RELEASED BY REBELS SOME TIME LATER TODAY AND FLOWN OUT TO LIBREVILLE. BRITISH HIGH COMMISSION HAS REQUESTED US TO HAVE YOU INFORM BRITISH HONORARY CONSUL GARANDEAU OF THIS. INSTRUCTIONS TO GARANDEAU ARE TO ARRANGE MISS GOATCHER'S REPATRIATION TO LONDON. BRITISH HICOM HAS NOTIFIED THEIR EMBASSY IN YAOUNDE OF THIS ALSO.

EXEMPT MATHEWS

11

0528

DECLASSIFIED
Authority VND959503
By MVA Date 10/3/05



POL 27-9 BIAFRA - NIGERIA

Department of State **TELEGRAM**

LIMITED OFFICIAL USE 516

PAGE 01 LAGOS 05371 131847Z

43
ACTION AF 18

INFO OCT 01, EUR 17, IO 13, AID 28, SR 01, ORM 03, SCA 01, SCS 04, UCF 05,
UPW 01, RSR 01, SSD 00, NSCE 00, USIE 00, CIAE 00, JPM 04, H 02, INR 07,
L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, /146 W
----- 082539

P R 131405Z JUN 69
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC PRIORITY 7179
INFO AMEMBASSY COTONOU
USMISSION GENEVA
AMEMBASSY THE HAGUE
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY STOCKHOLM
USMISSION USUN
CINCSSTRIKE/CINCMCAFSA
DIA

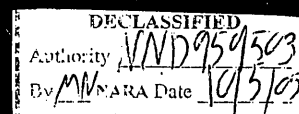
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REF LAGOS 5242

1. FOLLOWING IS TEXT OF JUNE 13 EDITORIAL IN IBADAN NIGERIAN TRIBUNE. EDITORIAL EXPRESSES IN CONCISE TERMS HARDENING ATTITUDE OF IMPORTANT NIGERIANS TOWARD ICRC AND TO ITS SEEMING LACK OF DESIRE TO OFFEND REBELS WHILE AT SAME TIME IGNORING FMG SENTIMENTS. BEGIN TEXT RESUMPTION OF NIGHT FLIGHTS BY ICRC IN SPITE OF WARNING OF FMG OFFERS CHALLENGE TO GOVERNMENT. WHAT COMMITTEE IS SAYING IS THAT GOVERNMENT IS AT LIBERTY TO DO ITS WORST. IT IS NOW UP TO NIGERIAN AIR FORCE TO SHOW THAT FMG CANNOT ONLY BARK BUT CAN ALSO BITE. WHAT GOVERNMENT MUST RECOGNIZE, WHICH NO DOUBT RC REALIZES, IS THAT ENTIRELY NEW SITUATION HAS ARISEN. DUTY OF GOVERNMENT IS TO RISE TO OCCASION. WHY MAY WE ASK DOES NOT ICRC DEFY OJUKWU'S REFUSAL TO ALLOW DAYLIGHT FLIGHTS INTO REBEL HELD TERRITORY? WHY DOES COMMITTEE INSIST ON BREAKING FEDERAL GOVERNMENT'S

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Department of State **TELEGRAM**

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BAN RATHER THAN THAT OF OJUKWU.
FEDERAL GOVERNMENT OUGHT TO MAKE IT CLEAR TO COMMITTEE IT
REGARDS THIS ACTION AS DELIBERATE PROVOCATION.
WE ARE AS ANXIOUS AS ANYONE ELSE FOR WELFARE OF VICTIMS
OF THIS WAR. BUT WE ARE EQUALLY ANXIOUS TO GET DONE WITH
THIS BUSINESS.
THIS WAR HAS LASTED TWO YEARS ALREADY. WE ARE AT BEGINNING
OF THIRD YEAR AND SOME SELF PROCLAIMED EXPERTS ON AFRICAN
AFFAIRS HAVE ALREADY PREDICTED IN SOME OVERSEAS JOURNALS
THAT WE SHALL SEE THE BEGINNING OF THE FOURTH YEAR.
FROM WHAT RC IS DOING ONE GETS IMPRESSION THAT
INTERNATIONAL COMMITTEE IS UNCONCERNED ABOUT WHAT TOUCHES
US MOST UNDUE PROLONGATION OF WAR. GREATEST HUMNITARIAN
CONTRIBUTION WHICH ICRC CAN MAKE IS TO GIVE US CHANCE TO END
THIS WAR AND NOT TO MEDDLE.
IT MIGHT BE SOMETHING OF PRIDE FOR RC TO BE ABLE TO ANNOUNCE
TO OUTSIDE WORLD THAT IT IS HANDLING GREATEST REFUGEE PROBLEM
SINCE SECON WORLD WAR. THAT HELPS TO BRING IN DONATIONS IN
CASH AND KIND. BUT THIS WAR IS MUCH MORE THAN MERE MATTER
OF STATISTICS TO US. IT IS MATTER OF LIFE AND DEATH IT IS
MATTER OF NATIONAL SURVIVAL.
AND IF ICRC WILL NOT LISTEN TO US IN OUR COUNTRY IT IS
CLEAR DUTY OF FMG TO ACCEPT THE CHALLENGE AND SHOOT
DOWN ANY PLANE THAT VIOLATES OUR AIR SPACE AND
DISREPECTS OUR SOVERIEGNTY. THIS IS THE TIME FOR FIRM-
NESS. END TEXT
DECONTROL 6/13/70
MATHEWS

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Authority	VND 959503
By	MV NARA Date 10/5/05

W6



POL 27-9 BIAFRA-NIGERIA

Department of State

TELEGRAM

LAGOS 5372
6-13-69

UNCLASSIFIED 957

PAGE 01 LAGOS 05372 140827Z

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ACTION AF 18

INFO OCT 01, EUR 17, IO 13, UCF 05, UPW 01, CIAE 00, DODE 00, JPM 04, H 02,
INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, AID 28, SR 01,
ORM 03, RSR 01, 141 W

088041

R 131423Z JUN 69
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC 7180
INFO AMEMBASSY ACCRA
AMEMBASSY ADDIS ABABA
AMEMBASSY COTONOU
AMEMBASSY LONDON
AMEMBASSY MONROVIA
AMEMBASSY NIAMEY
AMEMBASSY PARIS
AMEMBASSY YAOUNDE
USMISSION GENEVA
USMISSION USUN NY
USIA WASHDC

UNCLAS LAGOS 5372

SUBJECT: NIGERIAN PRESS ROUNDUP JUNE 13

1. ALL PAPERS REPORT FMG STATEMENT THAT NAF HAD FOUND
BASE OF REBEL PLANES AND BOMBED IT, DESTROYING TWO PLANES,
FUEL DUMPS AND DAMAGING CAMOUFLAGED HANGERS.

2. ALL PAPERS REPORT ATTACK ON FINNISH-BORN WIFE OF
NIGERIAN MILITARY ATTACHE IN BONN. SHE WAS REPORTEDLY
KIDNAPPED AND BEATEN BY TWO PERSONS WHO, IT IS SPECULATED,
WERE REBEL SYMPATHIZERS.

3. TIMES REPORTS BRITISH PMS STATEMENT IN PARLIAMENT THAT HE
UNDERSTOOD THAT FRENCH HAD RESUMED ARMS SHIPMENTS TO REBELS.

4. POST CARRIES LONG SIGNED ARTICLE TITLED QTE DUBIOUS ROLE
OF RELIEF BODIES UNQTE WHICH IS STRONG ATTACK ON

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By	MM NARA Date 10/5/05



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PAGE 02 LAGOS 05372 140827Z

NIGHT RELIEF FLIGHTS. ALSO DETAILS NUMBER OF CAMPAIGNS IN US TO RAISE MONEY AND FOOD FOR REBELS AND STATES QTE US, WHICH PRETENDS TO SUPPORT NIGERIA, HAS KEPT MUTE OVER THESE FUND-RAISING CAMPAIGNS UNQTE. #4&3J, 7.734J, 9.1 J3, -594J, -# 43043J3, 5-58, 3J, NAMING KENNEDY LOWENSTEIN, LUKENS AND GOODELL, WITH SUPPORTING REBELS AND SAYS QTE ALTHOUGH THEY FEEL THEY DISPLAYING PHILANTHROPIC GESTURES, THEY ONLY WORSENING PLIGHT OF SUFFERING IBOS... (AND) LURING THEM TO DESERT THEIR FATHER- LAND UNQTE. STATES THAT RELIEF AGENCIES SHOULD KNOW THAT QTE FMG APPRECIATES THEIR RELIEF CONTRIBUTIONS BUT DETESTS CONTINUOUS REJECTION OF ITS ADVICE TO FLY IN DAY TIME. UNQTE TRIBUNE EDITORIAL REPORTED SEPTEL.

5. OBSERVER EDITORIAL ATTACKS REPORTED QTE PEACE MOVES UNQTE BY ZAMBIAN PRESIDENT KAUNDA. SAYS THAT PERSONS LIKE KAUNDA WHO RECOGNIZE REBELS CAN NEVER BE RIGHT PERSON TO OFFER SUGGESTIONS ON PEACE BECAUSE THEY ONLY ATTEMPTING TO OBTAIN RESPITE FOR REBELS TO BUILD UP STRENGTH. NIGERIA HAS BEEN QTE FOOLED UNQTE FIVE TIMES BEFORE ON TALKS WITH REBELS AND QTE WE ARE CONVINCED BEYOND DOUBT ONLY SURE WAY OF RESOLVING ISSUE IS BY WINNING WAR UNQTE. MATHEWS

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By <i>MN</i> NARA Date <i>10/5/05</i>

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POL 27-9 BIAFRA - NIGERIA
Department of State **TELEGRAM**

*5398
6-13-68*

CONFIDENTIAL 567

PAGE 01 LAGOS 05398 131738Z

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ACTION AF 18

INFO OCT 01, IO 13, EUR 17, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03,

NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, USIA 12, SCS 04, SCA 01,

SR 01, ORM 03, UCF 05, UPW 01, AID 28, E 15, RSR 01, /173 W
081865

R 131631Z JUN 69
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC 7200
INFO USMISSION USUN

C O N F I D E N T I A L LAGOS 5398

SUBJECT: ROBARDS CASE

REF LAGOS 5352 *Pol 27-9 Biafra Nigeria
AK PS 7 6 13 1968*

1. LARSEN UNICEF CALLED TO SAY ROBARDS, TIMMS AND MARINKOVICH HAVE BEEN RELEASED BY POLICE FOR THE NIGHT AND ARE BACK IN THEIR HOTEL ROOMS. THEY WERE INTERROGATED UNTIL 10 PM LAST NIGHT GIVEN MEAL SPENT NIGHT IN JAIL AND INTERROGATED THIS MORNING. SUBJECT OF INTERROGATION APPEARS TO BE ROBARDS PLAN FOR SALE OF REMAINING HELICOPTER (EXCEPT F1100) WHICH MAY INVOLVE ILLEGAL CURRENCY TRANSACTION. ACCORDING INFORMATION LARSEN RECEIVED, TIMMS AND MARINKOVICH RELIEVED OF SMALL AMOUNTS OF MONEY THEY CARRYING BUT ROBARDS WHO CARRYING SUBSTANTIAL SUM ALLOWED KEEP HIS. ALL THREE DIRECTED REPORT BACK TO POLICE STATION 8:30 TOMORROW MORNING FOR RENEWAL INVESTIGATION.
GP-3.
MATHEWS:

①

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By MWA/ARA Date 10/5/05



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TELEGRAM *Pol 27-9 Biafra-Nigeria*

48
INDICATE:
☐ COLLECT
☐ CHARGE TO

DISTRIBUTION

ACTION: *JCA INTERNATIONAL*, SAO TOME PRIORITY 13 JUN 69 15 22Z

INFO: Flight Test Research, Long Beach, Calif.
Att: O'Quinn

JCA, USA, New York City -
✓ Amembassy COTONOU
Dept. Air Force, Pentagon, Att: Col. Russell

FOR BENESH FROM DEWEY

1. Have assurances from O'Quinn that complete S-1 differential compression tester will be on replacement C-97 to arrive o/a June 15.
2. Much encouraged to learn of decision to run C-97's through 250-hour periodic check at Tel Aviv, commencing approximately June 22. Consider this a vital forward step in your operation.

END

ROGERS

(2)
DRAFTED BY: U/CF: AEDewey

DRAFTING DATE: 6/13/69

TEL. EXT.: 8835

APPROVED BY: U/CF: Ambassador Ferguson *ccf.*

CLEARANCES:

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FORM DS-322
4-68

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Authority: VND959503
By: MNARA Date: 10/5/05

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THE UNDER SECRETARY OF STATE
WASHINGTON

RS/R FILES

Attention Mr. McClellan
Keep this study together.

COPIES TO: #9043
S/S:RF
EUR
EUR/SCAN
U/CF
AFW

June 13, 1969

Dear John:

As you are aware, both Secretary Rogers and Secretary Rusk before him have wished to assist Iceland, a small country of large strategic importance to us, to dispose of its surplus dried fish (stockfish), a product for which the principal market had been Nigeria. In the fourteen months since the Icelandic Government has requested US assistance, we have made \$850,000 available in the form of donations to the International Committee of the Red Cross for the purchase of Icelandic stockfish for Nigerian relief. But Iceland's stockfish surplus remains substantial, with a value between \$2.6 and \$3 million.

Our formal commitment to Iceland has been that we would make supplemental contributions to the ICRC for the purchase of Icelandic stockfish to the extent that there is a need for stockfish in the relief program. I understand that, according to AID criteria, purchases of Icelandic stockfish valued at about \$893,000 would meet the program needs through August 31. The ICRC, using its own criteria, has consistently estimated stockfish needs at a level considerably higher than our own estimates. Thus in a letter to the Icelandic Government of May 23 the ICRC stated that it would need about \$3 million worth of stockfish to meet its requirements for July (June and August requirements being met from other sources).

(2)
The Honorable
John A. Hannah,
Administrator,
Agency for International Development,
Washington, D.C.

MICROFILMED
BY S/S: CMS

Eur/SCAN: RA Dwyer: subv

Clrd.: Eur/SCAN,
u/c#

Sec-St. Sec.
the Pol 27-9
Ad (US) Sec.
Kadhu-Nigeria

0535

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Authority VND 959503
By MVA Date 10/5/05